

## Message Text

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PAGE 01 USUN N 02888 01 OF 02 140137Z  
ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 /026 W  
-----009021 140142Z /61  
O 140132Z JUL 78  
FM USMISSION USUN NEW YORK  
TO SECSTATE WASHDC IMMEDIATE 2530  
INFO AMEMBASSY BONN IMMEDIATE  
AMEMBASSY DAR ES SALAAM IMMEDIATE  
AMEMBASSY GABORONE IMMEDIATE  
USMISSION GENEVA IMMEDIATE  
AMEMBASSY KHARTOUM IMMEDIATE  
AMEMBASSY LAGOS IMMEDIATE  
AMEMBASSY LIBREVILLE IMMEDIATE  
AMEMBASSY LONDON IMMEDIATE  
AMEMBASSY LUSAKA IMMEDIATE  
AMEMBASSY MAPUTO IMMEDIATE  
AMEMBASSY OTTAWA IMMEDIATE  
AMEMBASSY PARIS IMMEDIATE  
AMEMBASSY PRETORIA IMMEDIATE

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EXDIS

GENEVA FOR AMBASSADOR YOUNG

E.O. 11652: GDS  
TAGS: PORG, SF, WA  
SUBJECT: NAMIBIA: NEXT STEPS  
1. THE WESTERN FIVE MET AT AMBASSADORIAL LEVEL PM  
JULY 13 TO DISCUSS NEXT STEPS ON NAMIBIA AND PARTICULARLY  
THE TIMING OF SECURITY COUNCIL CONSIDERATION.  
AMBASSADOR MCHENRY AND PAUL LAPOINTE (CANADA),  
HAVING JUST RETURNED FROM LUANDA, WERE PRESENT AND  
OPENED THE DISCUSSION WITH A FIRST-HAND BRIEFING  
ON THE LUANDA MEETINGS.

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2. THE BRITISH WERE PARTICULARLY ANXIOUS TO DISCUSS  
SECURITY COUNCIL TIMING AS THEY HAD RECEIVED  
INSTRUCTIONS FROM DAVID OWEN URGING THAT EFFORTS  
BE MADE TO HOLD A FORMAL SECURITY COUNCIL MEETING  
BEFORE THE KHARTOUM SUMMIT (JULY 18-20). OWEN  
SPECIFICALLY SUGGESTED THAT, SIMULTANEOUS WITH A

DEMARCHE TO THE SOUTH AFRICANS RECOUNTING  
THE LUANDA TALKS, AN APPROACH BE MADE TO TANZANIAN  
PRESIDENT NYERERE URGING AN IMMEDIATE SECURITY  
COUNCIL MEETING. AMBASSADOR MCHENRY RESPONDED  
BY STATING THAT THE CONTACT GROUP HAD DISCUSSED THIS  
QUESTION OF TIMING WITH TANZANIAN FOREIGN MINISTER  
MKAPA IN LUANDA AND THAT MKAPA HAD URGED THE FIVE  
TO PROCEED TO THE COUNCIL IMMEDIATELY FOLLOWING  
THE KHARTOUM SUMMIT AND HAD STRONGLY OPPOSED AN  
EARLIER SECURITY COUNCIL MEETING.

THE CANADIANS, GERMANS, AND FRENCH AGREED THAT THERE  
WOULD BE GREAT OPPOSITION FROM AFRICANS TO A MEETING  
PRIOR TO THE SUMMIT AND THAT, IN ADDITION, A NUMBER  
OF IMPORTANT AFRICAN DIPLOMATS WOULD BE UNABLE TO BE  
IN NEW YORK UNTIL AFTER THE SUMMIT. ALSO SECRETARY  
GENERAL WALDHEIM HAD INFORMALLY BUT STRONGLY ENCOURAGED  
SECURITY COUNCIL ACTION IN THE WEEK OF JULY 24.

3. IT WAS THEREFORE AGREED TO RECOMMEND TO CAPITOLS  
THAT NO EFFORT SHOULD BE MADE TO HOLD A FORMAL SECURITY  
COUNCIL MEETING BEFORE THE KHARTOUM SUMMIT. HOWEVER,  
GIVEN THE FIVE'S SHARED CONCERN FOR SPEED AND CONTINUED  
MOMENTUM, IT WAS SUGGESTED THAT INFORMAL SECURITY  
COUNCIL CONSULTATIONS MIGHT BE HELD NEXT  
MONDAY (JULY 17) TO DISCUSS THE PROGRAM OF WORK FOR  
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THE MONTH OF JULY. AT THOSE CONSULTATIONS THE TWO-  
STAGE COUNCIL CONSIDERATION WHICH WE ENVISAGE  
(TWO MEETINGS SEPARATED BY APPROXIMATELY TEN DAYS)  
COULD BE EXPLAINED AS WELL AS A GENERAL INDICATION  
OF THE TIMING OF THOSE MEETINGS. THE FIVE QUICKLY  
ENDORSED THIS IDEA WITH THE PROVISO THAT THE SOUTH  
AFRICANS BE BRIEFED ON THE LUANDA TALKS BEFORE ANY  
SC CONSULTATIONS ARE HELD. DON MCHENRY ADDED AN  
ADDITIONAL PROVISO. HE POINTED OUT THAT THE SOUTH  
AFRICANS ARE LIKELY TO REACT NEGATIVELY IN ANY DIS-  
CUSSION WE HAVE WITH THEM CONCERNING HOW WE PLAN  
TO PROCEED ON WALVIS BAY. THAT REACTION, HE WENT ON  
TO SAY, MIGHT NEVERTHELESS BE LIMITED BY THE  
EXTENT TO WHICH THEY SEE THE SECURITY COUNCIL MACHINERY  
WORKING. MCHENRY THEREFORE STRONGLY URGED  
THAT THE INFORMAL SC CONSULTATIONS FOLLOW CLOSELY  
THE SOUTH AFRICAN BRIEFING. THIS POINT WAS  
ACCEPTED BY ALL, AND AS AN ADDITIONAL INDICATION OF  
MOVEMENT IN THE SECURITY COUNCIL IT WAS AGREED THAT  
TOMORROW (JULY 14) THE FIVE SHOULD REQUEST THAT THE  
JOINT COMMUNIQUE ISSUED FOLLOWING THE LUANDA TALKS  
BE CIRCULATED AS A SECURITY COUNCIL DOCUMENT.

4. THE FIVE THEREFORE RECOMMEND AD REFERENDUM THE FOLLOWING SCENARIO:

(A) FRIDAY MORNING, JULY 14: THE CONTACT GROUP WILL DRAFT TALKING POINTS FOR AN APPROACH TO THE SOUTH AFRICANS AND FOR APPROACHES TO THE FRONTLINE STATES. THE SOUTH AFRICAN APPROACH WOULD PROVIDE A BRIEFING ON THE LUANDA MEETINGS AND ON NEXT STEPS. IT IS THE FIVE'S VIEW THAT THIS DEMARCHE SHOULD BE MADE

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ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 /026 W  
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O 140132Z JUL 78  
FM USMISSION USUN NEW YORK  
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GENEVA FOR AMBASSADOR YOUNG

AS SOON AS POSSIBLE, MOST LIKELY ON SATURDAY, JULY 15. (IF PRETORIA FIVE BELIEVE IT ADVISABLE, THE FIVE SUGGEST THAT A TENTATIVE APPOINTMENT WITH BRAND FOURIE MIGHT BE SET UP FOR SATURDAY EVENING OR SUNDAY.) THE APPROACHES TO THE FRONTLINE WOULD EXPRESS OUR APPRECIATION FOR THEIR CONSIDERABLE

SUPPORT IN OBTAINING SWAPO'S AGREEMENT TO THE PROPOSAL AND WOULD REQUEST THEIR CONTINUED HELP IN THE UPCOMING SECURITY COUNCIL MEETINGS. THESE APPROACHES WOULD ALSO BE MADE AS SOON AS POSSIBLE

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BUT WOULD NOT NEED TO BE MADE OVER THE WEEKEND;

(B) FRIDAY AFTERNOON, JULY 14: THE FIVE WOULD REQUEST THE SC PRESIDENT (CANADA) TO CIRCULATE THE JOINT COMMUNIQUE AS A SECURITY COUNCIL DOCUMENT. THE SECURITY COUNCIL PRESIDENT WOULD ALSO REQUEST THE SECRETARIAT TO INFORM THE COUNCIL MEMBERS OF INFORMAL CONSULTATIONS TO BE HELD ON MONDAY, JULY 17, TO CONSIDER THE PROGRAM OF WORK FOR THE MONTH. (IF THE APPROACH TO THE SOUTH AFRICANS CANNOT BE MADE BEFORE MONDAY, THE CONSULTATIONS WOULD BE POSTPONED UNTIL THAT APPROACH IS MADE.

5. THE FIVE DID NOT SUGGEST A SPECIFIC DATE FOR THE FIRST FORMAL SECURITY COUNCIL MEETING ON NAMIBIA, BUT THE FIVE ARE GENERALLY THINKING OF EARLY IN THE WEEK OF JULY 24. LEONARD

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## Message Attributes

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